

## **Digital Sovereignty — European perspectives, general approach, and implications on standardisation**

**ICS:**

CCMC will prepare and attach the official title page.

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## 1 European foreword

2  
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34

## 35 Introduction

36 Digital Sovereignty is rising on the agenda of many nations and trade blocks. The digital space has  
37 become a vital tool providing resilience, efficiencies, innovation and growth to states, organizations, and  
38 individuals, but also a tool of influence and power where dependencies, vulnerabilities and threats are  
39 created for individuals, organizations and states. The control of data, its accessibility, its protection and  
40 the governance of the digital space, and more generally the governance of digital resources, are  
41 becoming issues of sovereignty.

42 Expectations for sovereign governance of digital resources may be supported by recognized and accepted  
43 standards.

44 There are currently many potential definitions and perceptions associated with Digital Sovereignty, and  
45 even though there is more and more common understanding of what is at stake, the concept and the  
46 associated terminology remain somewhat undefined. For the European Union, Digital Sovereignty is not  
47 synonym of protectionism but is more about protecting its values and principles in cyberspace and, more  
48 globally, in the digitalised society, based on the rule of law in a free and democratic society, and on the  
49 protection of individual rights (such as human dignity, right to privacy, protection of personal data,  
50 freedom of expression) enshrined in the EU Charter of Fundamental Rights, the European Convention on  
51 Human Rights, and, globally, in the UN Universal Declaration of Human Rights, as well as its ability to  
52 make sovereign decisions.

53 While “Digital Sovereignty” might be considered as a subset of the concept of “Sovereignty”, the digital  
54 dimension makes it difficult to operationalize the concept. This is all the more so as this notion, in itself  
55 has multiple meanings and is the subject of discussion on its scope and its implications.

56 In particular, key concepts such as “territory” or “boundaries” that generally come with the definition of  
57 sovereignty in the physical world are difficult to translate in cyberspace. To this end, the concept of  
58 jurisdiction has been used in order to deal with the scope of Digital Sovereignty and its implications.

59 Digital Sovereignty may cover many domains and objectives such as cybersecurity, data jurisdiction and  
60 enforcement, trustworthiness, protection of fundamental rights and strategic autonomy. Defining and  
61 recognising Digital Sovereignty while promoting an open and free market, such as the EU single market,  
62 also leads to a need for interoperability as well as technological neutrality.

63 Legally speaking, only a country or a group of countries (such as the European Union) is sovereign.  
64 However, confidentiality, integrity, resilience, trust, and independence expectations in the digital space  
65 are not limited to states. EU Institutions, civil society as well as economic stakeholders have been  
66 highlighting the need for all – individuals, businesses, and states – to be better positioned to face the new  
67 balances of power in digital relationships and activities.

68 All entities, private and public, individuals and legal persons, in the digital sphere have expectations about  
69 and are impacted by Digital Sovereignty. It is often difficult for individuals as well as companies to  
70 understand all the complexity and technical components of the digital world. Obviously all need to be  
71 empowered to cope with the consequences of “digitalization”.

72 Therefore, in the context of pre-standardization, the “Digital Sovereignty” scope has been enlarged to  
73 encompass all stakeholders, including groups of countries, individuals, organizations including private  
74 companies.

75 For that matter, the CWA has developed a holistic approach:

- 76 ➤ Digital Sovereignty from the perspective of states relates to sovereignty in cyberspace and the  
77 exercise of powers.
- 78 ➤ Digital Sovereignty, as a concept transposed and adapted to organizations (public and private),  
79 relates to their objectives pursued through digital capabilities

80       ▶ Digital Sovereignty, as a concept transposed and adapted to individuals, relates to their  
81       expectations and rights with regard to self-determination.

82 This document proposes a description of the concept of “Digital Sovereignty” seen from the perspective  
83 of standardization supporting and anticipating potential societal requirements.

84 Thus, the targeted audience of this document is any party interested in Digital Sovereignty, including, but  
85 not limited to, governments, policy makers, standardization organizations, lawyers, consumer  
86 associations, worker associations, business associations, organizations, and last but not least also  
87 individuals who have a need to better understand this notion and its implication on their self-  
88 determination in current and future digital worlds.

89 As a result, the present document also intends to be as much as possible self-explainable, comprehensive,  
90 and understandable for all stakeholders not used to the standardization “language”.

## 91 **1. Scope**

92 This document provides a terminology and conceptual framework around the Digital Sovereignty  
93 concept, interconnecting the many terms that are used along such as strategic autonomy, digital  
94 commons, digital integrity, digital capabilities.

95 Eventually, the document proposes potential standardization activities supporting or connected to  
96 Digital Sovereignty.

## 97 **2. Normative references**

98 The following documents are referred to in the text in such a way that some or all of their content  
99 constitutes requirements of this document. For dated references, only the edition cited applies. For  
100 undated references, the latest edition of the referenced document (including any amendments) applies.

## 101 **3. Terms and definitions**

102 For the purposes of this document, the following terms and definitions apply.

### 103 **3.1**

#### 104 **autonomy**

#### 105 **autonomous**

106  
107 <Digital Sovereignty> ability of an entity to modify its governing rules or its goals without external  
108 intervention, control, or oversight

109  
110 Note 1 to entry: for a person or an organization, self-determination can be used as a synonym for  
111 autonomy

112 Source: adapted from ISO-IEC 22989:2022

113 **3.2**

114 **commons**

115 shared resources accessible to all members of a society, including natural materials such as air, water,  
116 and a habitable earth.

117 Note 1 to entry: commons can also be understood as natural resources that groups of people  
118 (communities, user groups) manage for individual and collective benefit.

119 Note 2 to entry: characteristically, this involves a variety of informal norms and values (social practice)  
120 employed for a governance mechanism.

121 Note 3 to entry: commons can be also defined as a social practice of governing a resource not by state or  
122 market but by a community of users that self-governs the resource through institutions that it creates.

123 SOURCE: Wikipedia (modified)

124 **3.3**

125 **cyberspace**

126 interconnected digital environment of networks, services, systems, and processes

127 SOURCE: ISO/IEC 27102:2019(en), 3.6

128 **3.4**

129 **digital capability**

130 ability to perform or support a function based on digital resources

131 **3.5**

132 **digital commons**

133 commons of a digital nature including data, information and knowledge

134 **3.6**

135 **digital dependency**

136 reliance on the use of digital resources

137 **3.7**

138 **digital identity**

139 set of information in cyberspace that allows the unique identification of any physical and virtual subject  
140 or object

141 Note 1 to entry: physical and virtual subjects or objects may include, but not limited to, individuals,  
142 organizations, objects, avatars, processes, data, software or concepts

143 Note 2 to entry: the set of information is understood as any characteristic or quality attributed to a  
144 physical and virtual subject or object concerned, such as name, date of birth, date of manufacturing,  
145 nationality or origin, address...

146 **3.8**147 **digital integrity**

148 <Digital Sovereignty> fundamental and intrinsic protection granted to a person in order to remain  
149 without alteration or undue influence.

150 Note 1 to entry: digital integrity applies to both natural and legal persons.

151 **3.9**152 **Digital Sovereignty**

153 ability to analyze, decide or act according to a set of values, principles, interests, and goals while managing  
154 digital dependencies and risks on digital capabilities.

155 Note 1 to entry: managing risks include identifying threats and considering factors such as vulnerabilities  
156 and possible events.

157 **3.10**158 **digital resources**

159 component, stock, supply of materials or assets that can be drawn on through digital means when needed

160 Note 1 to entry: digital resources should be understood as resources supporting digital ecosystems and  
161 activities

162 **3.11**163 **entity**

164 any individual, organization and (group of) state(s)

165 Note 1 to entry: the term entity encompasses the three main actors of Digital Sovereignty, translating the  
166 holistic approach followed in the document

167 **3.12**168 **governing body**

169 person or group of people who have ultimate accountability for the whole organization

170 [SOURCE: ISO 37000:2021, 3.3.4 modified with Note 1, 2 and 3 removed]

171 **3.13**172 **interoperability**

173 ability of two or more systems or components to exchange information and to use the information that  
174 has been exchanged

175 [SOURCE: IEEE 610-1990 – IEEE Standard Computer Dictionary: A Compilation of IEEE Standard  
176 Computer Glossaries]

177 **3.14**

178 **organization**

179 person or group of people that has its own functions with responsibilities, authorities and relationships  
180 to achieve its objectives

181 Note 1 to entry: The concept of organization includes, but is not limited to, sole-trader, company,  
182 corporation, firm, enterprise, authority, partnership, charity or institution, or part or combination  
183 thereof, whether incorporated or not, public or private.

184 [SOURCE: ISO Directives Part 1 Annex SL Appendix 2 modified with Note 2 removed]

185 **3.15**

186 **strategic autonomy**

187 willingness and readiness of a country (or group of countries) to protect its autonomy

188 **3.16**

189 **resilience**

190 ability to absorb and adapt in a changing environment

191 Note 1 to entry: absorbing and adapting includes recovering in an acceptable time frame from any stress  
192 or shock while continuing to assess, decide and act

193 [SOURCE: ISO 22300 modified with Note 1 added]

194 **3.17**

195 **stakeholder**

196 **interested party**

197 any entity that can affect, be affected by, or perceive itself to be affected by a decision or activity.

198 [SOURCE: ISO/IEC 38500:2015, with “individual, group, or organization” replaced by “entity”]

199 **3.18**

200 **threat**

201 potential source of danger, harm, or other undesirable outcome

202 Note 1 to entry: threats can be on or come from data, software, processes, digital knowledge, human  
203 resources, hardware, digital infrastructure, engineering methods and tools, or any entity values,  
204 principles, interests, or goals.

205 Note 2 to entry: A threat is a negative situation in which loss is likely and over which one has relatively  
206 little control.

207 Note 3 to entry: A threat to one party may pose an opportunity to another.

208 [SOURCE: ISO 31073-2022, modified with Note 1 added]



209 **3.19**210 **trusted third party**

211 entity that is recognized as being independent of the parties involved, as concerns the issue in question,  
212 and that is trusted by other entities based inter alia on competencies, with respect to related activities

213 [SOURCE:ISO/IEC 9798-1:2010, 3.38, modified, “security authority or its agent” replaced by “entity” and  
214 “security” removed]

215 **3.20**216 **trustworthiness**

217 ability to meet stakeholders' expectations in a verifiable way

218 Note 1 to entry: Depending on the context or sector, and also on the specific product or service, data and  
219 technology used, different characteristics apply and require verification to ensure stakeholders'  
220 expectations are met.

221 Note 2 to entry: Characteristics of trustworthiness include, for instance, reliability, availability, resilience,  
222 security, privacy, safety, accountability, transparency, integrity, authenticity, quality, usability and  
223 accuracy.

224 Note 3 to entry: Trustworthiness is an attribute that can be applied to services, products, technology, data  
225 and information as well as, in the context of governance, to organizations.

226 [SOURCE: ISO/IEC 30145-2:2020, 3.9]

227

228 **4. General approach**229 **4.1 Concept**

230 Digital Sovereignty is a core concept aimed at promoting autonomy and resilience. It refers to the ability  
231 for each concerned entity to analyze, decide and act independently in the digital ecosystem based *inter*  
232 *alia* on digital resources and/or digital capabilities.

233 Nevertheless, in a globalized and interconnected society, no entity is fully independent, and no entity is  
234 free from digital dependencies. Therefore, it has to be recognized that Digital Sovereignty may come with  
235 different degrees.

236 Degrees of Digital Sovereignty may come through the management of dependencies, threats, and  
237 vulnerabilities on digital resources. It will be based on the analysis and the understanding of natural  
238 dependencies as well as relationships with external interested parties, or external factors or sources of  
239 influences, which can include potential threats (e.g., undesired influences, manipulations, and  
240 constraints).

241 Dependencies and threats should be regarded in how they affect an entity's major and vital interests, in  
242 light of a core set of values, principles, interests, and goals.

243 Applicable regulations and policies in a given jurisdiction enable entities to benefit from rights including  
244 Digital Sovereignty components in their interaction with digital capabilities. As each jurisdiction is  
245 limited, in principle, in its area of competence, any entity can only enjoy and exercise its Digital  
246 Sovereignty within the limits of the competent jurisdiction.

247

## 248 **4.2 Principles**

249 Digital Sovereignty is a concept based on a set of common principles, applicable equally to individuals,  
250 organizations, and states. They read as follows:

- 251 • First principle: Digital Sovereignty relates to the ability of entities to exercise their autonomy or  
252 self-determination in cyberspace
- 253 • Second principle: Digital Sovereignty presumes the ability of an entity to independently analyze,  
254 decide and act
- 255 • Third principle: Organizations and individuals subject to a state’s jurisdiction are entitled to self-  
256 determination in the digital space as in the physical world
- 257 • Fourth principle: Competent jurisdictions defines boundaries for an entity to exercise its Digital  
258 Sovereignty.
- 259 • Fifth principle: Digital Sovereignty shall be based on fundamental values, rights and principles  
260 and national, regional and international regulation.

261

## 262 **4.3 Jurisdiction**

### 263 **4.3.1 General context**

264 Digital Sovereignty relies on a set of fundamental values and principles as well as regulatory frameworks  
265 supporting its main characteristics<sup>1</sup> within one or several jurisdictions.

266 For a country, the ability to develop and enforce regulations requires that both natural and legal persons  
267 acting in cyberspace - by themselves or through a third party and/or by using any object or system  
268 (including data, software and hardware) under their control - are unambiguously linked to a jurisdiction,  
269 known as “competent” jurisdiction.

270 Regulations in a given jurisdiction – at national, regional, or international level - may grant rights and  
271 obligations, elaborate rules, allow transactions and enable ownership in cyberspace. Regulation may also  
272 put regulatory requirements on persons in charge of, and liable for certain objects or systems within a  
273 given jurisdiction to be identified and protected in cyberspace. Certain connected or purely digital objects  
274 may also be linked to be able to determine the applicable legal regime and, where appropriate, their  
275 ownership (e.g. health data, objects in the metaverse).

276 Against this background the social, economic or political relations that unfold in the digital world always  
277 fall within a given jurisdiction. Therefore, the Digital Sovereignty of any entity is underpinned by the  
278 competent jurisdiction.

279

### 280 **4.3.2 Competent jurisdiction in cyberspace**

281 The identification of the competent jurisdiction to a given situation in the digital ecosystem is crucial for  
282 any entity to preserve its Digital Sovereignty and to implement the related prerogatives. “Digital-  
283 Sovereignty supporting standards” may be developed and applied in various jurisdiction worldwide in  
284 order to ensure that Digital Sovereignty characteristics are respected by all stakeholders.

---

<sup>1</sup> Defined below, clause 8.

285 Having jurisdiction will allow the competent authorities:

- 286 • to assess the compliance of any behaviour of stakeholders, such as foreign organizations or  
287 countries – with the Digital Sovereignty of an entity.
- 288 • as well as to enforce any prerogative arising from an entity's Digital Sovereignty, based on the  
289 applicable rules, values or standards.

290 For each given situation implying a given entity, the competent jurisdiction in cyberspace – as well as in  
291 the physical world – is to be determined in accordance with pre-established criteria, such as citizenship  
292 (or nationality), sovereign territory, place of establishment, habitual residence or domicile, main place of  
293 provision of activities or services, etc.

294 This would mean that the scope of Digital Sovereignty of any entity would be defined according to and  
295 under the control of the jurisdiction in which the entity concerned has the main centre of its interests.  
296 For a country, this would be its sovereign territory transposed to cyberspace; for an organization, it  
297 would be the jurisdiction in which it has its principal activity and central administration; for an individual,  
298 it could be the jurisdiction in which he or she has his or her habitual residence.

299

### 300 4.3.3 Extraterritoriality

301 From a legal perspective, the determination that a state has extraterritorial jurisdiction means that a  
302 given provision laid down by such jurisdiction applies beyond its geographical scope of application and  
303 the boundaries of this jurisdiction. This may include provisions with regard to external behaviours (i.e.  
304 coming from foreign entities, connected to foreign jurisdictions) that impact the regulation of a domestic  
305 market, the respect of fundamental values of the jurisdiction or even the territorial integrity of a state.  
306 These provisions may also protect individuals against infringements of their fundamental rights, derived  
307 from these foreign harmful behaviours.

308 The jurisdiction's boundaries are traditionally materialised, in the physical world, by the borders of  
309 sovereign states, their territory and their legal order. In cyberspace, they must be understood more  
310 flexibly as referring both:

- 311 • to the scope of application of regulatory frameworks of sovereign jurisdiction
- 312 • and to technological boundaries defined in particular (but not limited to) logs, protocols or  
313 exchanges of cybersecurity messages

314 In cyberspace, each entity aims to ensure its Digital Sovereignty since it may be at risk in its relationships  
315 with other stakeholders. In this context, some characteristics of Digital Sovereignty may be exposed to  
316 extraterritoriality. These dimensions involve public interests, understood as all mandatory requirements  
317 and core values within a given jurisdiction. Therefore, extraterritorial jurisdiction may (exceptionally) be  
318 used to obtain the compliance of external behaviours to domestic public interests and thereby to Digital  
319 Sovereignty, with respect for fundamental rights and values.

320

321 Example:

322 This is the case, for instance, in the field of personal data protection rights. Those rights are regulated  
323 differently by various jurisdictions worldwide; the processing of personal data may give rise to  
324 extraterritorial application of the requirements of a given jurisdiction in order to ensure a higher level of  
325 protection (e.g. those requirements may be applicable to data controllers established outside the  
326 jurisdiction). Such extraterritorial application may be analysed as being an expression of the Digital  
327 Sovereignty of the entity concerned (i.e. the country which lays down this regulation) since it aims to  
328 protect the rights of data protection within its domestic market and of its citizens, including their digital

329 integrity. In the data sphere, the sovereignty's dimension at stake may be described as "personal data  
330 sovereignty", which includes 'personal data ownership', 'right to a secure connection' and, more in  
331 general, 'European values and principles' in the field.

#### 332 **4.4 Digital commons**

333 "Digital commons" bears the idea that parts of the digital ecosystem shall be governed at the benefits of  
334 a community. It indicates the willingness of some organizations, including public authorities, to develop  
335 a human-and-citizen-centric trust in digital ecosystem, underpinned by the principles of equality and  
336 non-discrimination.

337 In digital commons, authorized commercial practices may have to comply with rules and digital  
338 behaviours set by the community authorities.

339 For states, digital commons may be shaped by their regulation, values, and principles. The digital  
340 commons concept is scalable and can be replicated at regional and local levels. Hence, a city can develop  
341 its own digital commons bringing in all of its public services.

342 Important part of the digital commons shall be dedicated to ensuring the equal accessibility and inclusion  
343 of all individuals in a given community.

344 An illustration of a "digital common" is given in the use cases annex "Territorial Multi-sectorial data  
345 space" to be found in Annex A1.

#### 346 **4.5 Digital identity**

347 Digital identity is a key concept in cyberspace and is necessary for certain transactions, supporting on the  
348 one hand confidence and transparency and on the other hand transactions and accountability. The  
349 identification of a subject and/or an object makes it possible to determine ownership or custodianship  
350 where necessary. In such a case, digital features of entities and assets must be traceable in both physical  
351 and cyber world.

352 The participation of any entity or asset to the digital ecosystem gives rise to an identification scheme. The  
353 digital identity is the result of such a scheme. Within the context of this paper, it is important to remain  
354 open to both centralised and de-centralised alternatives.

355 In particular for the individual it will be crucial to have access to decentralised options like the use of  
356 personal data stores and self-sovereign identity. The technological need for some form of digital identity  
357 should be balanced with the entitlement of individuals to self-determination, also in cyberspace.

358 From the perspective of Digital Sovereignty, every entity and asset involved in the digital ecosystem is  
359 subject to, or part of, a competent jurisdiction based on its digital identity. Therefore, the rights,  
360 obligations and fundamental values applicable in this jurisdiction may be implemented in the digital  
361 sphere – as they are in the physical world – by or vis-à-vis these entities or assets (via its owner or  
362 custodian) through digital identification. Any entity may also, for itself or for an asset in its custody,  
363 assert/invoke the attributes of its Digital Sovereignty that would be challenged in the digital ecosystem.

364 To this end, it seems important to promote robust authentication schemes understood as "an electronic  
365 process that enables the electronical identification of a natural or legal person [or an asset], or the origin  
366 and integrity of data [and set of attributes] in electronic form to be confirmed".

367 It may be necessary, in certain circumstances, to involve a trusted third party to ensure the authenticity  
368 and probative value of this digital identity<sup>2</sup>.

---

<sup>2</sup> Already several proposals exist, for example the European Regulation on Electronic Identification, Authentication and Trust Services (eIDAS Regulation), and the latest proposal for a Regulation on Digital Identity.

#### 369 4.6 Digital Sovereignty characteristics

370 The mitigation of digital dependencies, threats and influences organization should be based on a set of  
 371 actions, in the societal, digital and physical domain. Those actions may support one or more sovereign  
 372 characteristics in the digital space, such as:

- 373 • Autonomy
- 374 • Digital integrity
- 375 • Dependencies and threats awareness
- 376 • Resilience
- 377 • Indispensability
- 378 • Dispensability
- 379 • Protection
- 380 • Interoperability
- 381 • Openness

382

383 Where:

- 384 • Autonomy is the ability to modify its governing rules or its goals without external intervention,  
 385 control or oversight
- 386 • Digital integrity is a key component of Digital Sovereignty. It allows individuals to benefit from an  
 387 equivalent fundamental protection in cyberspace as in the “physical world”. Indeed, digital  
 388 integrity may be seen as a transplantation of the right to integrity of the person, following the  
 389 broader concept of human dignity, into the digital area. It aims to ensure that the person’s  
 390 humanity, including his or her conscience is respected. Regarding organizations and countries,  
 391 digital integrity offers an upgraded level of protection in cyberspace, to ensure inter alia the  
 392 intangible protection of their critical infrastructures which are vital for the continuity of economic  
 393 and political activities in the digital ecosystem.
- 394 • Resilience is the ability to recover from a disruptive event,
- 395 • Indispensability refers to an entity being indispensable to other stakeholders. In that situation,  
 396 an entity is protected to some extent by its indispensability,
- 397 • Dispensability refers to an entity not depending on a single source,
- 398 • Protection refers to the ability to identify threats activities, investigate the origin and react  
 399 accordingly,
- 400 • Openness and interoperability refer to the ability to mitigate dependability by relying on the  
 401 dynamic adaptiveness of an open market to resolve issues.

402 Entities may develop their own set of metrics for assessing their Digital Sovereignty.

403

## 5. Perspectives of individuals, countries and organizations

### 5.1 Individuals

#### 5.1.1 General

Individuals are entitled to self-determination in the digital space. However, not all individuals have the expertise to be aware and cope with external factors or sources of influences, which can include potential threats/pressures (e.g. undesired influences, manipulations, constraints, bullying, harassment, abuse).

Thus, Digital Sovereignty in the context of individuals goes beyond the mere ability to access and have ownership of a person's own information including personal data. It refers to the ability for individuals to decide and take actions in the digital ecosystem, regarding their own life and to shape their life trajectory within their own cultural and social contexts.

This implies that the asymmetry of information and knowledge, the asymmetry in power, between individuals and organizations, whether public or private, must be mitigated with the help of standards and legislation applicable to cyberspace, its access and the situations and relationships created within.

#### 5.1.2 Context and concepts

Individuals use digital services, buy digital devices, participate in online communities, consult doctors, install smart home appliances, and so on. As a by-product of these digital lives and products, millions of data traces are left behind, which, in many cases, are re-used and re-packaged in subsequent iterations with individuals. Algorithms may limit options offered, nudge into buying certain products, or manipulate to spend more money while gambling. In general, this is not obvious to individuals. And even if it were, is there an alternative? Therefore, taking into account individuals as stakeholders is critical, as digitalisation affect their work and private life in important ways.

Since Digital Sovereignty is based on the understanding of digital dependencies, and the related risks, it is crucial for individuals as a minimum to be given the information and the means to exercise their rights, ensure they expected benefits and to address their needs and expectations.

Dimensions of the concept of Digital Sovereignty for individuals can include (but are not limited to):

- Protection of human rights and fundamental values
- Consumer protection
- Responsible design and use of life sciences
- Protection of minors
- Privacy and personal data protection
- Providing trustworthy AI
- Preventing discrimination and undue bias
- Preserving democratic processes and values

All these dimensions are examples of how Digital Sovereignty may impact individuals. Therefore, both states and private and public organisations should determine how Digital Sovereignty, in the stakes and dimensions applicable to them, intersect with the interest of individuals, their rights, needs and expectations and how to adapt their activities/behaviours accordingly.

Individuals are present within cyberspace and thus are fully concerned by self-determination in digital ecosystem.



444 Individuals buy digital goods, use digital services and participate in digital communities. In the near  
 445 future, they may spend more and more time in cyberspace, for instance in metaverse, working as well as  
 446 living part of their private life there.

447 With regard to the use of personal data in a metaverse environment, the amount of biometrically-inferred  
 448 data required to operate services offered, will be very high and will largely exceed, for example, current  
 449 data volumes used for user-profiling. This implies additional challenges from a self-determination  
 450 perspective.

451 Since Digital Sovereignty is based on the understanding of interdependencies, and/or legitimised via  
 452 external factors or sources of influences, which can include potential threats, it is crucial for individuals  
 453 to be empowered to understand these risks, to learn how to manage them and to benefit from  
 454 mechanisms like digital integrity to protect themselves in this ecosystem. This implies that information  
 455 and transparency alone will not be sufficient to break the asymmetry. of information and knowledge.

456 Therefore, standardisation should benefit individuals by shaping the behaviour of private and public  
 457 organizations (including countries and regulators) in cyberspace respecting the Digital Sovereignty of  
 458 individuals.

### 459 **5.1.3 Specific dimension of the fifth principle**

460 The fifth principle, already identified in 4.2, implies standards in the domain of Digital Sovereignty to take  
 461 a humanist approach, based on human rights and principle to ensure, for example, human solidarity and  
 462 inclusion, freedom of choice, participation in the digital public space, safety and security and  
 463 empowerment, human well-being, self-determination and sustainability, and, more in general, to  
 464 guarantee self-determination and digital integrity.

465 In the European Union, this principle is directly supported by the fundamental values, rights and  
 466 principles referenced in the 2022 EU Declaration on Digital Rights and Principles, and the EU Charter of  
 467 Fundamental Rights.

### 468 **5.1.4 Rights and expectations**

469 In the digital age, individuals expect both from public and private organizations that their rights are  
 470 respected and extended where necessary to strengthen their right to self-determination. Standardization  
 471 should thus benefit individuals and be supporting their digital rights, needs and well-being.

472 Standards related to Digital Sovereignty thus should enable individuals to understand the digital  
 473 environment in which they are involved (i.e. requirements of intelligibility and transparency), as well as  
 474 to protect their rights and well-being enshrined in the Digital Sovereignty (i.e. requirement of  
 475 effectiveness).

476 Digital Sovereignty supporting standards should lay down mechanisms, techniques and/or objectives, to  
 477 be implemented by states and organizations, which support individuals' rights and their enforcement  
 478 (including remedies schemes in case of harm), their well-being, their needs and expectations, their free  
 479 will, their self-determination and that respect their digital integrity<sup>3</sup>. This approach will allow individuals  
 480 to freely make decisions and act in a self-determined way, and should be respected at all times in any  
 481 digital ecosystem.

---

<sup>3</sup> Examples of such standards already exist, for example in the IEEE 7000 series of standards, such as IEEE 7010 for Well-being Metrics, or IEEE 2089 Standard for Age Appropriate Digital Services Framework.

482 **5.2 Countries**

483 **5.2.1 General**

484 Although in the context of the 1945 United Nations Charter<sup>4</sup> sovereignty is spoken of as a principle of  
485 sovereign equality among state members with an implied admission of territorial integrity and political  
486 independence, in the context of this document, sovereignty is considered an ability with different  
487 characteristics that could lead to technical specifications and recommendations.

488 Sovereign states are expected to independently make their own risks and opportunities analysis, and  
489 accordingly independently make decisions or take actions, considering their core set of values, principles,  
490 interests, and goals.

491 In a globalized and networked economy, no country is fully independent. Some degrees of dependency  
492 should be considered with a focus on major and vital interests, based on, but not limited to, the rule of  
493 law, a core set of values, principles, interests, and goals.

494 When applied to digital resources, sovereignty is called Digital Sovereignty and includes a strategy to  
495 protect vital digital resources.

496 From a country perspective, Digital Sovereignty implies a strategic autonomy policy which relates to its  
497 willingness and readiness to protect its autonomy, to protect its values and principles, and to pursue its  
498 interests and goals, notwithstanding the need to interoperate.

499 In order to achieve strategic autonomy of digital resources, a country shall be aware of its digital  
500 dependencies and potential threats and influences. Eventually, a risk identification and assessment  
501 process may be conducted, followed by the mitigation of the identified risks.

502 For a given country, the approach and implications of Digital Sovereignty will depend on context, regime,  
503 laws, policies, etc. Digital Sovereignty is always understood in a context where economic actors, other  
504 countries and jurisdictions, and other stakeholders may have an influence or impact on its Digital  
505 Sovereignty. Digital Sovereignty shall be implemented in compliance with a human-centered approach,  
506 following the fifth principle laid down above.

507 **5.2.2 Associated concepts**

508 **5.2.2.1 Technological sovereignty**

509 As the notion of technological sovereignty is also used in the context of digital resources, a representation  
510 of the relationship between technological and Digital Sovereignty is proposed:

511

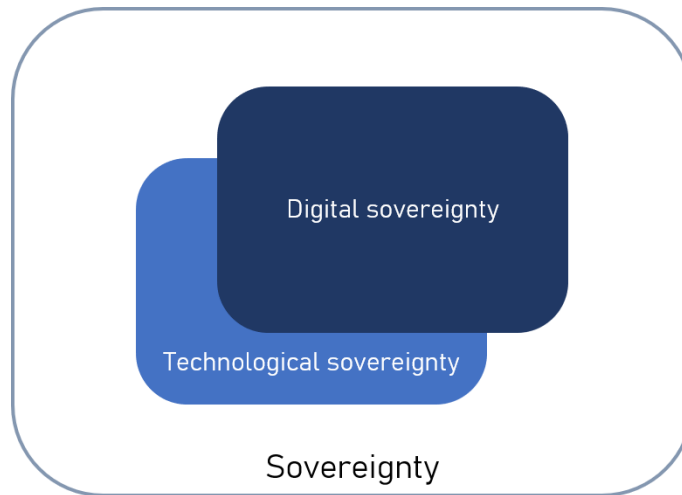
512

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<sup>4</sup> UN charter:

- *article 2.1: The Organization is based on the principle of the sovereign equality of all its Members.*
- *article 2.4: All Members shall refrain in their international relations from the threat or use of force against the territorial integrity or political independence of any state, or in any other manner inconsistent with the Purposes of the United Nations.*





513

514

515 Where:

- 516 • Sovereignty is the ability of a country to autonomously analyse (understand/assess a situation),  
517 decide and act accordingly (those lead to the notions of autonomy of assessment, autonomy of  
518 decision, autonomy of action with a transverse notion of autonomy of governance),
- 519 • Digital Sovereignty is the ability to perform or support a function based on digital resources which  
520 include but are not limited to, data, information, software, processes, digital knowledge, human  
521 resources, hardware, digital infrastructure, engineering methods and tools
- 522 • Technological sovereignty and Digital Sovereignty, while strongly overlapping (on hardware,  
523 infrastructure, engineering methods and tools) differ by the facts that:
  - 524 - Technological sovereignty includes non-digital technology (mechanical technology...)
  - 525 - Technological sovereignty does not include data, information and human resources

### 526 5.2.2.2 Strategic autonomy

527 Terms like “autonomy”, “self-determination” and “freedom” are used sometimes indifferently and usually  
528 refer to the same needs of some level of “interdependence” in choosing paths.

529 For states, the term “autonomy” is largely used and the notion of strategic autonomy that goes along  
530 indicates a focus on important and potentially vital elements of autonomy.

531 Strategic autonomy can be seen as the willingness and readiness of a country to protect its sovereignty  
532 from sources of risks with impacts on resilience. It implies foresight analysis of potential dependencies,  
533 future threats, future crisis, and the development of mitigation strategies.

534 Most states aim at developing an open strategic autonomy policy. Such policy excludes market  
535 protectionism. Instead, it should foster the emergence of fair, clear and open rules for entering a market  
536 and for interacting with out-of-country entities, with the purpose to serve the countries’ values,  
537 principles, and interests.

### 538 5.2.3 Stakeholders

539 As “Digital Sovereignty” and “strategic autonomy” are the keystones of public life and trust, the list of  
540 actors and stakeholders is extensive and includes:

- 541 • individuals

- 542 • economic actors, businesses
- 543 • governmental organizations
- 544 • non-governmental organizations, associations
- 545 • other countries
- 546 • social partners

#### 547 **5.2.4 Digital Sovereignty governance and risk management**

548 Within a country (or group of countries), the governing body sets directions for its policies and public  
549 actions. Digital Sovereignty is a relevant topic to be driven by policies and regulations, so that the country  
550 can consistently address and manage dependencies and threats it may face.

551 From a state perspective, there can be many stakes or dimensions for which Digital Sovereignty will be a  
552 factor, such as:

- 553 • desired level of economic opportunities, societal benefit
- 554 • protection of critical supply chain
- 555 • critical infrastructure
- 556 • resilience
- 557 • independence vis-à-vis stakeholder X or digital resource Y
- 558 • investments (foreign) dependency
- 559 • protection of democratic processes
- 560 • values (e.g. freedom of speech)

561 Dependencies, threats or influences on digital resources can impact and affect national/governmental  
562 interests, including people and organizations. Potential impacts are on:

- 563 • political stability and democratic processes (e.g. manipulation through fake news)
- 564 • principles and values (e.g. non-discrimination, freedom of information and expression,  
565 autonomous decision-making...
- 566 • economic prosperity and cultural identity

567

568 A state, an association of states or a public authority can among other options also take a risk-based  
569 approach in pursuing its objectives related to Digital Sovereignty.

570 Therefore, in the context of Digital Sovereignty, a state may consider:

- 571 • its dependencies on digital resources, including, but not limited to, software, AI, data,  
572 algorithms, infrastructure, engineering tools, ...
- 573 • the threats or influences targeting the digital resources as listed previously,
- 574 • the threats or influences targeting individuals and organizations under the state jurisdiction,  
575 while using digital means.

576 By developing a risk-based strategy covering, but not limited to, identification, assessment, monitoring  
577 of dependencies and threats, anticipation, adaptation, recovering, protection, intervention, a country may  
578 consider itself strategically autonomous and digitally sovereign.

579 A state can also raise Digital Sovereignty objectives awareness among citizens and organizations. Under  
580 a social responsibilities framework, organizations can indeed contribute to a state Digital Sovereignty  
581 and strategic autonomy while setting up policies and taking actions related to a state digital resources,  
582 and related digital capabilities.

583 In that context, standards may play a role by supporting organizations in their contribution to a state's  
584 Digital Sovereignty objectives.

## 585 5.3 Organizations

586 Within an organization, the governing body sets directions for its governance and policies. Digital  
587 Sovereignty is a relevant topic to be driven by governance and policies, so that the organization can  
588 consistently address and manage its dependencies.

589 For a given organization, the approach and implications of Digital Sovereignty will depend on the context  
590 of the organization, whatever its type or size. The organization whose Digital Sovereignty is valued, is  
591 always in a context where other stakeholders may have an influence or impact on its objectives.

592 Stakeholders can include (but are not limited to):

593 Customers

- 594 • regulators
- 595 • governmental organizations
- 596 • competitors
- 597 • providers
- 598 • individuals towards who the organization has responsibilities / impact on Persons under the  
599 control of the organization

600 The relationships between the organization and the other stakeholders are essential for the description  
601 of the context, and can be of diverse types: regulatory commitments, commercial, contractual, etc.

602 Between stakeholders, there can be many stakes or dimensions for which Digital Sovereignty will be a  
603 factor, such as the following examples:

- 604 • desired level of value extraction, economic opportunities, social benefit
- 605 • protection of IP
- 606 • protection of supply chain
- 607 • critical infrastructure
- 608 • resilience
- 609 • contractual obligations... e.g. the ability to operate system xy for purposes of ...
- 610 • independence vis-à-vis stakeholder X or resource Y
- 611 • protection from vendor lock in
- 612 • investments (foreign) dependency
- 613 • protection of democratic processes
- 614 • values (e.g. speech freedom ...)

615 There can be many other elements relevant to the context analysis with respect to Digital Sovereignty, up  
616 to the organization to identify including the impact of the competent jurisdictions (territoriality, extra-  
617 territoriality, cross-border regulation, etc.).

618 One of the first necessary steps is to understand the goals and objectives of the organization, which can  
619 be indirectly or directly linked to digital capabilities and Digital Sovereignty. The organizational  
620 objectives then determine what digital assets and digital capabilities are required to enable or support  
621 the achievement of those objectives. Some objectives will depend entirely on digital capabilities, others  
622 will just be supported by them.

623 For example, for an organization manufacturing tangible product, the internal network can be an  
624 important digital capability, but maybe not as important as the digital capabilities to support material  
625 management, new design innovations and testing through simulations. In this case, the Digital  
626 Sovereignty objectives will be higher for all digital capabilities which are directly impacting the  
627 organization's core objectives, than for the digital capabilities which do not constitute a differentiating  
628 factor for the organization or any of its stakeholders.

629 Thus, the Digital Sovereignty objectives depend, for each digital capability, on the overall organization's  
630 objectives and on the impact of stakeholders.

631 Digital Sovereignty for organizations shall be implemented in compliance with a human-centered  
632 approach, following the fifth principle laid down above in clause 4.2.

## 633 **6. Reasons for developing standards supporting Digital Sovereignty**

### 634 **6.1 Impact on individuals**

635 Standardization supporting Digital Sovereignty will benefit individuals and civil society as a whole.

636 States and organizations should develop and implement technologies, based on standards and policies,  
637 to ensure a holistic approach to Digital Sovereignty for individuals. Such approach should allow  
638 individuals to freely make decisions and act in a self-determined manner in any digital ecosystem.

639 Without putting any expectations or duties on individuals, Digital Sovereignty standards should help  
640 individuals to understand the digital environment in which they are involved (i.e. requirements of  
641 intelligibility and transparency), as well as to know and/or exercise their rights enshrined in the Digital  
642 Sovereignty (i.e. requirement of effectiveness).

643 Sometimes, an organization's digital capabilities or policies can have impacts on individuals, in which  
644 case the individuals are to be considered stakeholders.

645 This is the case, for example, if digital capabilities or policies are impacting:

- 646 • personal data
- 647 • automated decision making, systems making recommendations, etc.
- 648 • continuity of social life, businesses, and administration
- 649 • fundamental rights (e.g. freedom of speech)
- 650 • free flow of information
- 651 • data and information manipulation

652 These are just examples and are not meant to be an exhaustive list for types of impact.

653 Such impacts on individuals, once evaluated, are an input to the risk Digital Sovereignty management  
654 process.

### 655 **6.2 Societal impact**

656 Digital Sovereignty and strategic autonomy are essential as they are the keystones of an eco-system of  
657 trust while strongly contributing to the confidence of organizations and citizens in the ability of any public  
658 or private entity to protect their interests.

659 By contrast, a lack of Digital Sovereignty and strategic autonomy, may lead individuals and organizations  
660 to distrust public and private authorities which are exhibiting neither long term situation assessment nor  
661 willingness to anticipate.

662 At its extreme, this situation, where organizations and individuals do not feel protected against threats,  
663 influences, and overdue dependencies may prove to be a threat on the values and principles that cement  
664 a community, a threat to the economy and a threat to a chosen way of life. This could also lead to the  
665 exclusion of individuals from accessing cyberspace, an important domain of human endeavour in the 21st  
666 century.

667 Digital capabilities impact on society and other stakeholders which should be considered during Digital  
668 Sovereignty risk managements process are:

- 669 • impact on democracy
- 670 • impact on values and principles (e.g. speech freedom ...)
- 671 • impact on economic opportunities
- 672 • impact on economic value (for private organizations)

- 673 • impact on social benefit
- 674 • impact on societal resilience

## 675 7. Risk management

### 676 7.1 Risk based approach

677 Risk management<sup>5</sup> is a fundamental concept in many areas as diverse as finance, medical devices, safety.  
678 In the digital area, it is the foundation of information security.

679 Risk management is also essential for Digital Sovereignty as an organization’s interest is also to manage  
680 risks related to its Digital Sovereignty objectives (dependability, indispensability, resilience...).

681 A risk-based approach may include either formal or non-formal activities. Furthermore, it should be part  
682 of the general social responsibility of an organization to include in its analysis the interests of all  
683 stakeholders. Hence, private organizations should consider the Digital Sovereignty expectations and  
684 needs of individuals (privacy, self-determination...) as well as the expectations and needs of states  
685 (strategic autonomy).

686 Different types of action can be developed to treat the risks associated to threats and undue digital  
687 dependencies and influences. While most actions and protection measures will be in the pure  
688 “cyberspace”, some mitigation actions shall be envisioned outside cyberspace: regulation, policy,  
689 organizational, physical measures, or even proper human behaviour and human management.

690 Therefore, in order to properly build and assess the effectiveness and comprehensiveness of a risk  
691 mitigation strategy, whereas dealing with complexity, different “Digital Sovereignty dimensions” of this  
692 strategy should be explored.

693 Those “dimensions” may include, but are not limited to:

- 694 • Social/organization considerations
- 695 • Human considerations
- 696 • Software and data considerations
- 697 • Hardware and components considerations
- 698 • Geographical and jurisdiction considerations
- 699 • Cyber-identity considerations

700  
701 Note: The “cyber identity” dimension allows the interconnection of entities, assets, digital constituents  
702 and contains the digital identities necessary for intra- and inter-dimension exchanges.

703 In order to develop its dependencies and threats treatment strategy, an entity needs to identify whether  
704 given elements fall under extra-territorial jurisdiction and control.

705 The approach to make possible Digital Sovereignty at the individual scale should result in preserving the  
706 individual interests protection and self-determination within the respect of the applicable jurisdictions.

707 Digital Sovereignty is not about stating what individuals should do or think , but it is, from the perspective  
708 of an organization to:

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<sup>5</sup> ISO 31000 provides principles, a framework and a process for managing risk, that can be used by any organization regardless of its size, activity or sector.

- 709 - determine how Digital Sovereignty as analysed by the organization, in terms of context risks, can  
710 affect the fulfilment of obligations towards individuals and/or their interest and needs
- 711 - treat the related risks as appropriate.

712

713 Examples of actions that could be envisioned by entities in each dimension:

- 714 - Social/organization dimension: Development of international, national or local digital policy and  
715 regulation. Development of standards and best practices;
- 716 - Human dimension: Development of digital education. Training on best practices. Development of  
717 ethical values;
- 718 - Software and dimension: Development of trustworthiness characteristics and standards in  
719 cyberspace;
- 720 - Hardware and components dimension: Development of a multi-sourcing strategy;
- 721 - Geographical dimension: Deployment of cloud-based infrastructures on controlled physical  
722 locations;
- 723 - Cyber-identity dimension: Development of a trusted digital identification system covering  
724 entities, data, software, assets, digital commons.

## 725 **7.2 Risk assessment**

726 In order to pursue its mission interests and goals, in accordance with its values and principles and the  
727 values, rights and principles of the countries in which the organization operates (For Europe, see  
728 <https://ec.europa.eu/component-library/eu/about/eu-values/>, Article 2 of the treaty of Lisbon and  
729 European Declaration on European Digital Rights<sup>6</sup> for European values), it is necessary that the  
730 organization assesses the risks related to Digital Sovereignty.

731 The first step for risk assessment is to analyze digital capabilities, dependencies, and potential threats  
732 and influences.

733 When assessing the risks, the following elements can be considered:

- 734 • digital dependencies such as software, data, algorithms, AI systems, infrastructure,  
735 engineering tools
- 736 ○ the threats which could affect the above elements
- 737 ○ the threats related to individuals, organizations, and countries in their use of digital  
738 capabilities (i.e. their digital skills, their digital representation). Besides threats  
739 identification, the potential impacts can also be a factor of risk assessment as well as any  
740 estimation or measure of their frequency of occurrence.

## 741 **7.3 Risk treatment**

742 The treatment of risks related to digital dependencies, to threats and influences or likelihood/frequency  
743 of events, can be based on a set of policies, measures, involving human resources, digital capabilities,  
744 infrastructure and physical resources.

745 The treatment of risks can be related to dimensions including, but not limited to, resilience,  
746 indispensability, dispensability, protection, interoperability, openness

747 By developing a risk management strategy covering, but not limited to, identification, assessment,  
748 monitoring of dependencies, threats and influences and related risks, anticipation, adaptation,

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<sup>6</sup> <https://digital-strategy.ec.europa.eu/en/library/declaration-european-digital-rights-and-principles>

749 recovering, protection, intervention, an organization may consider itself strategically autonomous and  
750 digitally sovereign.

751 For an organization, its governing body can set the high-level principles from which organizational and  
752 technical measures can be derived (metrics, actions for staff, etc.).

## 753 **8. Implications on standardization**

### 754 **8.1 Preliminary considerations on standardization organizations**

755 It is recommended that standardization organizations observe the principles of Digital Sovereignty and  
756 ensure:

- 757 • awareness of the standardization participants' interests and goals. In that regard, transparency is  
758 essential,
- 759 • management of undue influences and dependencies in standardization,
- 760 • management of standardization actors that do not exhibit social responsibilities behaviours,
- 761 • sound organizational integrity so that standards are chosen on merit.

762 There are also concerns regarding the time it takes to develop standards. Indeed, in a fast technological  
763 pace, it is essential that standards are developed in due time, and do not lag behind market developments,  
764 in order to limit potential risks related to Digital Sovereignty. .

### 765 **8.2 Standardization objectives**

766 Digital Sovereignty supporting standards should support any organizations, whether public or private,  
767 that aim to manage its dependencies and to protect its interests. Furthermore, those standards should  
768 have a holistic dimension and consider the interests of individuals, organizations, and states.

769 Digital Sovereignty supporting standards could include objectives such as:

- 770 • Protection of both personal and non-personal data
- 771 • Digital identity
- 772 • Resilience
- 773 • Cybersecurity
- 774 • Trustworthiness
- 775 • Fairness in (private/public) contractual relationships
- 776 • Fairness in information flows
- 777 • Protection of vulnerable persons (such as children)
- 778 • Compliance with key-aspects of national laws (e.g. tax law, data protection legislation,  
779 environmental requirements)

780 Standards are already instrumental for sovereignty as they can be used to support compliance with  
781 regulation. Still, Digital Sovereignty supporting standards new objectives may be to also provide  
782 regulation with appropriate technical frameworks, concepts, and terminology.

### 783 **8.3 Ethical assessment**

784 Digital Sovereignty supporting standards must include assessment of ethical and societal elements,  
785 including human well-being. Engineers have always met basic ethical standards concerning safety,  
786 security and functionality. However, issues related to, for example, justice, bias, addiction, privacy, and



787 indirect societal harms, were traditionally considered out of scope. Today, it is no longer acceptable that  
788 technology is blindly released into the world, leaving others to deal with the consequences.<sup>7</sup>

789 For an ethical assessment, tools like ethical standards, ethical guidelines and ethical certification marks  
790 should be available, and always backed up with a fundamental rights evaluation in the design phase.

791 For standards development in general and in the area of Digital Sovereignty in particular, this implies the  
792 need for (a) standard development work to include explicitly ethical and societal ‘safety’; and (b)  
793 standard development work uniquely devoted to create a portfolio of ethical standards. Ideally, like with  
794 product safety, a conformity mark should be developed.

795 It should be noted that such developments are already underway<sup>8</sup>.

796 As a side note it is important to realize that ethical standards work will require the involvement of experts  
797 traditionally not working in this field, from disciplines other than technology. Examples are consumer  
798 organizations, psychologists, sociologists, human right lawyers, trade unions, NGOs. This needs to be  
799 raised among others in the current EU assessment of the governance structure of (national) standard  
800 bodies.

#### 802 **8.4 Potential standardization items**

803 In the course of the workshop, a certain number of potential “Digital Sovereignty” related standardization  
804 items have been identified:

- 805 - Governance of digital commons
- 806 - Governance of metaverse
- 807 - Metaverse interoperability
- 808 - Digital identity in cyberspace
- 809 - Data traceability, tagging and data ownership (including for individuals)
- 810 - Data connectors/interfaces, and interoperability
- 811 - Physical, and digital local controls of data
- 812 - Overview concept and terminology on cyberspace jurisdiction
- 813 - Overview concept and terminology on avatars
- 814 - Law enforcement support

#### 815 **8.5 Metaverse**

816 Etymologically, the word metaverse is a combination of ‘Meta’, the Greek prefix for beyond, across or  
817 after, and universe. The term is typically used to describe the concept of a future iteration of the internet,  
818 made up of persistent, shared, 3D virtual spaces linked to a perceived virtual universe.

819 The metaverse is often presented as an extended reality artefact that includes and emphasizes the social  
820 element of immersion by allowing multiple users to interact in a virtual or augmented environment.  
821 Metaverse standardisation work is currently still in an early stage<sup>9</sup>. There is also a lack of clear  
822 governance standards. The latter is very important, as metaverse developments may magnify the social

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<sup>7</sup> Responsible AI – Two frameworks for Ethical Design Practice, Dorian Peters, Karina Vold, Diana Robinson, and Rafael A. Calvo, in: IEEE Transactions on Technology and Society, Vol.1, No.1, March 2020.

<sup>8</sup> IEEE CertifAIed

<sup>9</sup> See, for example, within IEEE the Consumer Technology Society / Metaverse Standards Committee (CTS/MS) and the AR/VR Advisory Board (<https://standards.ieee.org/industry-connections/vrar-advisory-board/>)



823 impact of online echo chambers or digitally alienating spaces. For example, corruption, non-ethical  
 824 behaviors, and the creation of dependencies, influences in the metaverse will lead to sovereignty and  
 825 trustworthiness issues and to the need for governance and for a data jurisdiction.

826 Trustworthiness characteristics in metaverse could be defined and may cover expectations like  
 827 transparency, inclusiveness, auditability, ethical behaviors, law enforcement.

828 Further work should be carried out in this area, to provide specific guidance to the standardisation efforts  
 829 in the area of metaverse. In particular, governance of metaverse in the context of Digital Sovereignty is  
 830 an issue that should be considered as soon as possible on top of the general guidance provided in this  
 831 document.

## 832 **8.6 Avatars**

833 The term avatar is usually used to refer to the sets of information, or digital characters<sup>10</sup> that represent  
 834 the inhabitants of virtual worlds, or in some cases a digital replica of a physical asset<sup>11</sup>. The avatar, as a  
 835 projective identity, is the product of the player's interpretation and, as a techno semiotic system, is  
 836 conditioned by the interface used. However, the current notion of avatar goes further: it includes  
 837 meanings that go beyond its traditional definition as a "character manipulated by the player"<sup>12</sup>. The  
 838 avatar can therefore be "disconnected" from the (verifiable) realities of the physical world and thus  
 839 mislead others.

840 The avatar can be changed at any time, so it is a digital extension of the person, although an avatar can  
 841 look exactly like the user or be completely different.

842 A clarification of the concept of avatar is essential, in particular with regard to its uniqueness or plurality,  
 843 its potential link to a legal entity or a digital identity, and what this may imply in terms of liability.

844 Since it is a digital extension of the person, an individual should be able to have an avatar, times the  
 845 number of accounts created (pluralities of possible avatars).

846 Therefore, in the context of a natural person, the avatar as a digital extension of this person, or even of a  
 847 object, could be linked to a digital identity and a digital jurisdiction. Furthermore, in some types of  
 848 avatars, a continuum between avatars, individuals' Digital Sovereignty, and individuals' liability for the  
 849 behaviour of their avatars should be envisioned. The same should apply for legal persons and their  
 850 avatars, since a private company or a state may also use a digital representation of themselves.

851 A standard on the concept and terminology of avatars (with a typology of avatars according to their role  
 852 and real-world impacts), including the potential link with digital identity) is essential, since such digital  
 853 representation may be used in the exercise of Digital Sovereignty by any entity.

854

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<sup>10</sup> ISO/IEC 27032:2012 Guidelines for cybersecurity

Avatar: representation of a person participating in Cyberspace

Note 1 to entry: An avatar can also be referred to as the person's alter ego.

Note 2 to entry: An avatar can also be seen as an "object" representing the embodiment of the user.

<sup>11</sup> ISO/TR 24464:2020 Visualization elements of digital twins: Avatar: digital replica of a physical asset

<sup>12</sup> Source: [https://www.bercynumerique.finances.gouv.fr/l-information-en-continu/les\\_avatars-your-digital-extension-in-the-metaverse](https://www.bercynumerique.finances.gouv.fr/l-information-en-continu/les_avatars-your-digital-extension-in-the-metaverse)

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867

## Annex A

### 868 **A.1 Compilation of use cases for Digital Sovereignty**

869

#### 870 **Use case 1: “Tools dependency – standards openness”**

871

##### 872 **Description of the use case:**

873 Tools for processing data and developing trustworthy AI are essential. The cost of developing and  
874 maintaining those tools is incredibly important, especially for Industrial AI with safety and business  
875 critical issues.

876 *Note: in a process flow, AI tools will not be limited to software but will include mapping AI algorithms*  
877 *on specific hardware.*

878 The integration and comprehensiveness of the set of AI tools will be paramount to any enterprise and  
879 one of their biggest value-chain assets. Therefore, a resilient “AI toolbox” is needed. As the toolbox is  
880 going to be a mixture of different building blocks from different origin (nations, industry), a dependency  
881 risk analysis shall be conducted.

882 Still, the induced dependency by each of the building blocks may be governed by more than just free  
883 market principles, as shown in ITAR.

##### 884 **Challenge to be solved:**

885 Making sure that “essential bricks” of the “AI toolbox” can be replaced in order to avoid unnecessary  
886 dependencies coming from either state or commercial decisions.

##### 887 **Potential standardization approach:**

888 Identify pivotal open interoperability standards between “essential bricks” to avoid too much  
889 dependencies.

890 **Use case 2: “A metaverse hosted in the cloud”**

891  
892 **Description of the use case:**

893 The metaverse concept aims at providing a new unique cyber experience where users will be immersed  
894 in virtual spaces, offering new experiences and new opportunities.

895 The metaverse will most likely replicate mechanisms, issues, and behaviours of the physical world, for  
896 example:

- 897 - Users will pay fees to access to the metaverse and/or fees to access to services,
- 898 - Users will have to reveal personal information/data to access the metaverse and its services,
- 899 - Users, with respect to certain services, will be required to reveal high volumes of biometrically  
900 inferred data,
- 901 - Crypto money will be developed and be the base for transactions in metaverse,
- 902 - Virtual services, including advertisement, virtual stores, and virtual assets will be monetized with  
903 legal ownership issues,
- 904 - Influence and subliminal manipulations that may be impossible for an individual to recognize,  
905 may develop,
- 906 - Fake news, conspiracy theories and scam may proliferate,
- 907

908 As an illustration of the looming issues, sexual harassment has already been reported in the metaverse<sup>13</sup>  
909 .

910 For an entity, sovereignty implies the possibility to establish rules, to enforce them while protecting its  
911 values and principles (and its citizens). Therefore, traceability, identification and accountability means  
912 should be available, as well as clear determination of the competent jurisdiction.

913 **Metaverse governance issues:**

914 For a nation, the metaverse connection to a “jurisdiction” will need clarification and technical standards  
915 to support regulation. It will also require transparency on the beneficial owner of the accounts holders  
916 (cryptocurrencies account holder, bots, avatars, digital twins holders, NFT, tokens holders). For example,  
917 the NFT protocol will enable the transfer of ownership rights. This authentication certificate which is  
918 based on blockchain technology hides the identity of the beneficial owners of the transaction. The  
919 decentralised structure of the blockchain makes the identification of the competent jurisdiction delicate.  
920 In criminal procedures, a legal basis is required to punish infractions which take place in the metaverse.

921 **Potential standardization approach:**

922 Develop traceability, identification, and accountability standards to ensure that values and principles of  
923 any entity from a given jurisdiction are protected within “metaverse” based on the protection laid down  
924 by this jurisdiction. Transparency of beneficial holders of digital accounts (bots, avatars, NFT, Digital  
925 Twins, Tokens, Cryptocurrencies, etc) on metaverse is required to identify the competent jurisdiction.

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<sup>13</sup> <https://www.technologyreview.com/2021/12/16/1042516/the-metaverse-has-a-groping-problem/>

926 **Use case 3: "Integrity and confidentiality of data produced by a robot"**

927

928 **Description of the use case:**

929 A robot, and by extension any automated system, may send digital data (mission data, sensor data...) to  
 930 unauthorised external actors: the complexity of the system, purchased off the shelf, prevents the  
 931 qualification of its software according to sovereignty criteria. The cost of this "sovereignty" qualification,  
 932 which would have to be carried out each time the software is updated, and the associated processes prove  
 933 to be a deterrent.

*In France, this generic and multi-sectoral case has already been encountered in the case of the use of foreign aerial drones by the gendarmerie and police services for inspection and surveillance of sensitive sites. Several cybersecurity studies have shown that the aerial drones used systematically export (and continue to export) flight data and metadata to foreign servers. These data exfiltrations are carried out in a stealthy manner by obfuscated code in the UAV hardware (cf. SYNACKTIV studies, the "Berthier-Vuillard" report submitted to the Ministry of the Armed Forces, the Ministry of the Interior, the SGDSN and the ANSSI; Volume 2 of the JM MIS parliamentary report submitted to the Prime Minister; and the SALA-Berthier 95-page contribution on a Senate hearing on robotics to the security forces.*

*One of the latest SYNACKTIV studies on the exfiltration of flight data from aerial drones:*  
<https://www.synacktiv.com/en/publications/dji-android-go-4-application-securityanalysis.html>

More and more household devices get connected to the Internet. Typical use cases are:

- Control of the device via a smartphone
- Remote update of the software in the device

Typical devices are:

- Vacuum cleaners, that more or less autonomously navigate through the household
- Refrigerators, that support their owners with management of the stored goods
- Cooking devices like cooking machines or stoves, that can be controlled remotely, e.g. preheated or starting to prepare a morning coffee, while their owners are still sleeping
- Toys like dolls, that talk with children using microphones and remote AI or robots with cameras
- Home surveillance systems
- Health devices
- Smart meters

934

935 In the case of the use of robots via applications on phones (Android...), the digital data captured can also  
 936 be that of the phone.

937 **Challenge to be solved:**

938 Data leakage is against the law and impacts the sovereignty of states, yet these practices continue and are  
 939 increasingly difficult to detect and sanction. Non-legal measures must therefore be put in place to ensure  
 940 that data produced by a robot is not accessible.

941 For states, the issue of security and confidentiality of digital data is linked to internal security.

942 For companies or individuals, the issue of personal and business data management and confidentiality is  
943 a matter of cybersecurity, privacy, and trust.

944 Possible threat and protection dimension of misuse are:

945 Confidentiality:

- 946 • Vacuum cleaners learn about the layout of the house and the household and their  
947 sensors can detect and identify valuable goods
- 948 • Refrigerators can report the goods stored and the ways these goods are used, from  
949 which habits and lifestyle can be derived, also potentially unhealthy behaviour like  
950 misuse of alcohol or sugar
- 951 • Cooking devices can report the goods cooked and the times they are used, from which  
952 habits and lifestyle can be derived, also potentially unhealthy behaviour like unhealthy  
953 eating habits
- 954 • Toys can with their microphones overhear communication of children and other people
- 955 • Camera's from the home security system will store biometric data from visitors
- 956 • Health devices will provide insights into (un)healthy behaviour
- 957 • Smart meters will provide insights into living patterns and can be monitored for  
958 unlawful purposes
- 959

960 Integrity:

- 961 • Vacuum cleaners can be manipulated to clean less perfect than wished or to subtly  
962 spread the dust they collected to trigger allergies
- 963 • Refrigerators can subtly reduce their cooling function for some time to make food spoil  
964 and create stress or to even cause food poisoning by letting food spoil unnoticed
- 965 • Cooking devices can act similar to refrigerators but also overheat and cause fires
- 966 • Toys can issue sounds that openly (loud noise) or subtly (undertone frequencies) create  
967 stress. They may also be used as communication devices to make children behave  
968 against their own interest or even prepare a cyber grooming
- 969 • Camera's can be manipulated to allow access to unwanted persons
- 970 • Health devices can provide contradictory recommendations causing harm
- 971 • Smart meters can be manipulated for unlawful purposes
- 972 • IoT enabled devices including home security and air-conditioning can be remotely used  
973 for abuse and harassment.

974 Above activities can not only be labelled as surveillance at the state, industrial and individual level, but  
975 are a threat to democratic values. On top of that at the individual level, the right to self-determination as  
976 enshrined in European privacy regulation is heavily impacted by above developments.

977  
978 **Potential standardization approach:**

979 Several options could be considered:

980 At the hardware level: integration of a "sovereign module" into the systems

- 981 • Specification of physical, electrical and software interfaces
- 982 • Specification of local controls
- 983 • Specification of functions, that cannot or not completely be controlled by software, e.g.  
984 mechanical protections against overheating

985 At the data level:

- 986 • Local and locally controlled storage of data
- 987 • Local and locally controlled processing of data
- 988 • Local over-ride of remotely accessible controls, and logging of remote accesses
- 989 • Encryption and/or tagging of data
- 990 • Data traceability
- 991 • Blockchain

992

993

994 **Use case 4: “Territorial Multi-sectorial data space”<sup>14</sup>**

996 **Description of the use case:**

997 The project “Territorial Multi-sectorial Data Space” (TMSDS) aims at creating a range of services allowing  
998 the emergence of innovative and trust-based uses of digital resources, on a given territory. It will thus be  
999 able to:

- 1000 • Equip public and private organizations as well as citizens to be functioning and interoperable with  
1001 a set of existing infrastructures;
- 1002 • Diffuse good habits and uses in regard to data sharing and processing;
- 1003 • Promote trustworthy and/or public-interest initiatives;
- 1004 • Coordinate public and private organizations with suitable infrastructures at a national or  
1005 European level (Data Hub, European Data Space, Health Data Hub...) and with other territories.

1006 This project is subdivided in three main modules. The first module consists of a digital citizen portal  
1007 aiming at empowering citizens regarding data uses. The second module includes a updated directory  
1008 contact for actors and projects of the data economic environment, as well as a collaborative contribution  
1009 platform for digital projects. Finally, the third module will enable the display of metadata and the  
1010 processing of data through a meta-catalogue and a third party sharing system.

1011 Although each module is independent, they all work together to allow the needs of the actors involved  
1012 to be fully met. .

1014 **Challenges to be addressed:**

1015 Citizen portal:

- 1016 • The identification of individuals
- 1017 • The adaptation of this component to self-data and even metaverse services
- 1018 • The establishment of altruistic organizations
- 1019 • The possibility to allow the creation of data trusts to centralize (via a trusted  
1020 intermediary for both citizens and service providers) the management of consents and  
1021 the collection of citizen data for a multitude of services. This would limit the digital load  
1022 and create a real dashboard for citizens.<sup>15</sup>
- 1023 • The definition of selection criteria to identify "trusted", "sovereign" alternative solutions  
1024 that can be recommended to citizens and organizations.
- 1025 • The definition and the assurance of guarantees given by service providers to ensure the  
1026 respect of citizens' data and therefore trust.

1027  
1028 Project Forum:

- 1029 ○ The creation of innovative and alternative business models to value collaboration, co-  
1030 operation and co-ownership as well as the sharing and reuse of new knowledge.

---

14 Based on Ekitia's work

15 Alternatives for individuals exist, i.e. to allow individuals to control their own data without making use of a trusted service



- 1032 • Meta-catalogue:
- 1033 ○ The creation of a sovereign, decentralized, and open source case of cataloguing, meta-
- 1034 cataloguing, sharing, and valuing new knowledge.
- 1035 ○ The enablement of the interoperability of such a case with the infrastructures and
- 1036 resources of the actors of the ecosystem.
- 1037 ○ The enablement of the definition and enforcement by design of the governance rules
- 1038 (norms, standards), so other data spaces can be infinitely created and enabled to complete
- 1039 these governance rules (digital commons)

1040

1041 **Potential standardization approach:**

1042

1043 Regarding construction and infrastructure:

- 1044 • Interoperability
- 1045 • Replicability
- 1046 • Security

1047

1048 Regarding the functioning of the different elements:

- 1049 • Blockchain
- 1050 • Decentralization
- 1051 • Open source
- 1052 • Interoperability
- 1053 • Governance via a token
- 1054 • Ownership of the data and knowledge generated

1055

1056 Regarding the use of each of the modules:

- 1057 • Identification of individuals

1058

1059

1060

1061

1062