



1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26

**Smart Meter Co-ordination Group  
Privacy and Security Approach – Part IV**

**Version: 1.1**  
**Date: 17th July 2016**  
**Authors: SM-CG Task Force on Privacy and Security**



27 **Members of the Task Force in 2015**

28

Name	Representation	Role
David Johnson	SM-CG, SG-CG	Convenor
Willem Strabbing	ESMIG, SM-CG, SG-CG	Co-convenor
Uwe Pahl	TC294 - WG4	TC 294 liaison
Roman Picard	CRE/CEER	Member
Eric Farnier	TC 294	Member
Peter Berends	Netbeheer NL	Member
Denis Noel	ETSI-M2M	Member
Olivier Rochon	TC13	TC13 liaison
Marylin Arndt	ETSI-M2M	Member
Francois Ennesser	ETSI-M2M	Member
Anne-Marie Praden	ETSI-M2M	Member
Sylvie Wuidart	STMicroelectronics	Member

29

30 **Version Control**

Version	Date	Modifications
0.1	11/09/2015	First draft version by David Johnson
0.2	15/09/2015	V0.1 revised in light of initial comments by W. Strabbing
0.3	24/10/2015	V0.2 revised following conference call on 25 <sup>th</sup> September & further input
0.4	05/11/2015	V0.3 revised following conference call on 30 <sup>th</sup> October & further input
0.5	30/11/2015	V0.4 revised in light of input received in November & to ensure alignment with ESMIG report
0.6	10/12/2015	V0.5 with additional text from TC13, TC294 & TC205
0.7	17/02/2016	V0.6 with amendments after ANEC comments & editorial changes
0.8	05/03/2016	V0.7 as agreed by the SM-CG Task Force on Privacy and Security
0.9	18/04/2016	V0.8 plus DPIA comments from EC (section 4.2)
1.0	08/06/2016	V0.9 plus editorial changes
1.1	17/07/2016	V1.0 plus final editorial changes

31



	<b>Contents</b>	<b>Page</b>
32		
33		
34	<b>1. Introduction to the Part IV report</b>	<b>4</b>
35	1.1 Background to work of the Task Force	4
36	1.2 Reports I to III	4
37	1.3 Part IV scope	4
38		
39	<b>2. Identification of smart meter minimum security requirements</b>	<b>5</b>
40	2.1 Introduction	5
41	2.2 Security & Privacy	5
42	2.3 Clustering approaches	5
43	2.4 Common criteria methodology	6
44	2.5 Collaboration with ESMIG	7
45	2.6 Results	7
46		
47	<b>3. Best Available Techniques</b>	<b>8</b>
48	3.1 Project background & organisation	8
49	3.2 Alignment of BAT work with SM-CG	8
50	3.3 Results to date	8
51		
52	<b>4. Data Protection Impact Assessment template test phase</b>	<b>9</b>
53	4.1 Background	9
54	4.2 Work to date	9
55		
56	<b>5. Work with ENISA on certification</b>	<b>9</b>
57	5.1 Background	9
58	5.2 System certification	10
59	5.3 Smart metering certification	10
60	5.4 General protection profiles for smart meters	10
61	5.5 Future work	10
62		
63	<b>6. Status of the work by technical committees</b>	<b>11</b>
64	6.1 TC13	11
65	6.2 TC294	11
66	6.3 TC205	12
67	6.4 Advisory Committee on Security (ACSEC)	12
68		
69	<b>7. Completion of the SM-CG security package (use cases, threats, requirements)</b>	<b>13</b>
70	7.1 Repository spreadsheet	13
71	7.2 Summary of the work of the Task Force	13
72		
73	<b>8. Recommendations for further work on Privacy &amp; Security in 2016</b>	<b>14</b>
74	8.1 General work of the Task Force	14
75	8.2 Requirements repository & the minimum security requirements for the AMI	14
76	8.3 Smart Metering security certification	14
77	8.4 Privacy	14
78		
79	<b>Appendix</b>	<b>15</b>
80		
81	<b>References</b>	<b>17</b>



82

## 83 **1. Introduction to the Part IV report**

### 84 **1.1 Background to work of the Task Force**

85 In 2012 the SM-CG Plenary meeting decided to continue to work on smart metering Privacy and  
86 Security and to produce further work as part of the SM-CG deliverables. A Task Force was formed  
87 to define the approach of the ESOs in this regard and to present the continuing work of the  
88 Technical Committees to address privacy and security.

89 The Task Force focuses on smart metering within the context of a smart grid and considers privacy  
90 and security risks in the context of the SM-CG functional reference model for smart metering  
91 communications, as developed in TR 50572.

92 Three reports (Reports I to III) have so far been produced. This report (Report IV) sets out the  
93 results of the work of the Task Force in 2015 and its relationship with the work of EG2.

### 94 **1.2 Reports I to III**

95 The three documents so far produced by the Privacy & Security Task Force comprise:

- 96 • The first report (Part I) in November 2012, which provided a repository of P&S requirements and  
97 an approach to select requirements for a final architecture and local situation
- 98 • The second report (Part II) in December 2013, which focused on the definition of privacy  
99 requirements and contained an overview of certification approaches
- 100 • The third document (Part III) giving the results of the work performed in 2014 and comprising:
  - 101 ○ overview of the smart grid threat landscape (introduction in the Part III document,  
102 spreadsheet in annex)
  - 103 ○ overview of mitigating measures to the threats defined in the threat landscape
  - 104 ○ result of ENISA workshops with respect to smart grid certification
  - 105 ○ recommendations concerning certification for smart meters
  - 106 ○ current status of security aspects in standardization
  - 107 ○ recommendations on further work by the Task Force on Privacy & Security during 2015
- 108 • When Part III was disseminated at the end of 2014, comments were invited on the document and  
109 accompanying spreadsheets. Comments were reviewed in early 2015, amendments made and  
110 the 2014 documents finalized in the first half of 2015, with Task Force responses on the  
111 comments on the report sent to the commenters.

### 112 **1.3 Part IV scope**

113 The work plan for 2015 that was proposed in the Part III report envisaged:

- 114 • Definition of a minimum set of requirements based on major threats and experience from the  
115 field. Work under this item is considered in section 2 below.
- 116 • Assisting the EG2 with identifying Best Available Techniques for the 10 common minimum  
117 functional requirements for smart metering roll-out under a cyber-security & privacy perspective.  
118 This is considered in section 3.
- 119 • Working with ENISA on a security approach (general protection profiles) for smart meters  
120 (section 5) and
- 121 • Completion of the SM-CG security package (use cases, threats, requirements (Appendix & Section  
122 7)).

123

124



## 125 **2. Identification of smart meter minimum security requirements**

### 126 **2.1 Introduction**

127 In 2015, the Task Force considered the security requirements of several EU Member States with a  
128 view to establishing a set of minimum requirements, based on MS work to date.

129 The requirements repository consists of some 300 security requirements gathered from a variety  
130 of sources and drawing on work at a national level. The first version of this repository was created  
131 in 2012 and included in the Part I report. It was evident that these requirements are at different  
132 levels and the repository contains overlapping requirements, limiting its use.

133 The purpose of this aspect of Task Force work therefore was to identify the major areas of security  
134 concern, which would form some minimum security requirements for smart metering.

### 135 **2.2 Security & Privacy**

136 While there are many areas of commonality between security and privacy, confidentiality of  
137 information is seen primarily as a security issue. The work of the Task Force in 2015 did not  
138 expressly address privacy, which would have required a different approach to defining the risks  
139 and selecting requirements and techniques.

140 For smart metering privacy, the Task Force recognises that DPIA template represents a reasonable  
141 starting point. The Commission is currently overseeing work to test the DPIA template – see  
142 section 4 below. It is expected that further work on Privacy will be required when the DPIA test  
143 phase is complete.

### 144 **2.3 Clustering approaches**

145 In order to identify minimum requirements, a number of approaches to clustering the repository  
146 requirements were discussed and tried.

147 The first involved narrowing down the list of requirements and trying to select key requirements  
148 using a risk scoring method such as “DREAD” or the security risk management approach in ISO  
149 27005 to help identify the most important risks to be addressed. The intention was eventually to  
150 be able to create a risk index per threat and then to estimate its probability.

151 However, as the work progressed, the Task Force found it was difficult to perform a risk analysis at  
152 an EU level. There was also the question of direct and indirect impacts, which made it hard to  
153 quantify risks in monetary terms.

154 A further approach was then examined by the Task Force. Rather than defining minimum  
155 requirements by using risk analysis, the requirements in the repository were examined,  
156 considering which were requirements and those that were more solutions. This in turn facilitated  
157 the identification of where there were overlapping or similar requirements. Commonalities in the  
158 repository would indicate requirements that a number of Member States think are important.

159 Another option considered involved basing the clustering on NIST’s work (NISTIR 7628) Guidelines  
160 for Smart Grid Cybersecurity vol. 1, which considered security strategy, architecture and high-level  
161 requirements, and grouping the requirements under the following NIST headings.

- 162 1. Access Control (AC)
- 163 2. Awareness & Training (AT)
- 164 3. Audit & Accountability (AU)



- 165 4. Security Assessment & Authorisation (CA)
- 166 5. Configuration Management (CM)
- 167 6. Continuity of Operations (CP)
- 168 7. Identification & Authentication (IA)
- 169 8. Information & Document Management (ID)
- 170 9. Incident Response (IR)
- 171 10. Smart Grid Information System Development & Maintenance (MA)
- 172 11. Media Protection (MP)
- 173 12. Physical & Environmental Security (PE)
- 174 13. Planning (PL)
- 175 14. Security Programme Management (PM)
- 176 15. Personnel Security (PS)
- 177 16. Risk Management & Assessment (RA)
- 178 17. Smart Grid Information System & Services Acquisition (SA)
- 179 18. Smart Grid Information System & Communication Protection (CP)
- 180 19. Smart Grid Information System & Information Integrity (SI)

181 Each of these headings is further described in NISTIR 7628, together with numerous sub-headings.  
182 However many NIST requirements are organisational rather than infrastructure-focused.

183 Preliminary analysis applying the NIST categories to the requirements repository indicated that  
184 some requirements had not been expressed in a sufficiently precise way; it also suggested certain  
185 requirements could be considered under more than one heading.

## 186 **2.4 Common Criteria methodology**

187 The NIST IR clustering approach proved to be useful for grouping requirements into meaningful  
188 categories, but the following limitations were observed:

- 189 1. requirements and categories are tied to the Smart Grid business domain rather than Smart  
190 Metering
- 191 2. technical and organisational security requirements are mixed together
- 192 3. some technical security requirements specific to the smart metering technology are missing

193 So, in order to help to further refine the infrastructure security requirements, Trusted Labs, a  
194 security certification company, advised considering security requirements categories expressed in  
195 the Common Criteria terminology in terms of functional class names<sup>1</sup>. An advantage of using the  
196 Common Criteria categories is that the step towards a certification approach (see also the Task  
197 Force Part II report) is easier to make.

198 As a result, the following seven Common Criteria security classes were deemed relevant and were  
199 selected for the clustering of infrastructure requirements:

- 200 • Class FAU-Security Audit → Security Notification
- 201 • Class FCO-Communication → Secure Communication
- 202 • Class FCS-Cryptographic support → Cryptographic support
- 203 • Class FIA-Authentication and Identification → Access Control
- 204 • Class FDP-User Data Protection → Data Protection (at rest)
- 205 • Class FPT-Protection of the TSF → Self Protection

---

<sup>1</sup> The Common Criteria approach was explained in the 2013 report written by the Task Force (Part II). For more details, please refer to the document Common Criteria (CC) for Information Technology Security Evaluation in the security Part 2: Security functional components September 2012 Version 3.1.



- 206           • Class FMT-Security management → Security Management

207

208 Then the whole repository of national requirements was sorted using these new categories with Trusted  
209 Labs' guidance and this permitted the derivation of a minimum set of security requirements.

## 210 **2.5 Collaboration with ESMIG**

211 In parallel with this work, ESMIG was also looking to develop clusters of requirements, derived  
212 from NIST and Common Criteria.

213 It was agreed to collaborate with ESMIG in joint work also based on the repository, again with a  
214 view to identifying minimum requirements. A series of joint SM-CG/ESMIG workshops were held  
215 in which the requirements repository was analysed, and the original requirements repository of  
216 2012 was extended with new requirements received from Austria and Great Britain. Focusing on  
217 the repository requirements mentioned by a number of Member States, it proved possible to  
218 evolve a number of minimum requirements, defined using common terminology, under which each  
219 of the requirements in the repository could be assigned.

## 220 **2.6 Results**

221 The following minimum requirements have been identified, all related to infrastructure security.

- 222           A All AMI components SHALL provide a log of security events  
223           B All data exchanges SHALL take place in a (end-to-end) secure manner  
224           C Availability of the system (AMI components and communication network) SHALL be sufficient to  
225           perform the Use Cases the system has been designed for  
226           D Crypto mechanism and key management SHALL be documented and be compliant with  
227           recognized / proven and approved open standards  
228           E Every AMI component SHALL check the authorisation of any entity requesting access to it and  
229           grant or deny access based on the result of that check  
230           F Data at rest SHALL be protected in all system components  
231           G AMI components SHALL be upgradable to incorporate new (security) functionalities  
232           H Functionalities in AMI components SHOULD be limited to the intended operational Use Cases  
233           and SHALL not be able to compromise security functions  
234           I AMI components and the communications network SHALL be adequately protected against  
235           external disturbances and/or attacks and SHALL demonstrate resilience against attacks

236 The above are considered in more detail in section 7 below, the Appendix and in the spreadsheet  
237 included as Annex A to this report. The spreadsheet also relates the high-level infrastructure  
238 security requirements A-I to the Common Criteria categories. Furthermore the spreadsheet shows  
239 the link between most of the original requirements defined by Member States with the minimum  
240 requirements now identified.

241 A stand-alone definition of the minimum security requirements has also been developed, including  
242 sub-requirements, implementation and evaluation guidelines for each requirement. This report is  
243 noted in the reference section at the end of this document.

244 The requirements A-I will also be useful in consideration of security certification (see section 5  
245 below). Specification of a security certification scheme is typically based on a set of security  
246 objectives which can be easily derived from these minimum requirements.



247 As noted in section 8 below, further work related to organisational requirements is envisaged in  
248 the Task Force work programme planned for 2016.

249

### 250 **3. Best Available Techniques**

#### 251 **3.1 Project background & organisation**

252 In 2015, Expert Group 2 of the EU launched an initiative to define the Best Available Techniques  
253 (BAT) for Smart Meter related privacy and security, and to evaluate / select the best techniques  
254 for securing the Smart Metering Infrastructure. A Technical Experts Group has been established,  
255 supported by a Stakeholder Forum to review and agree output.

256 Members of the Task Force have been involved in this work and are active in the BAT Stakeholder  
257 Forum, with William Strabbing formally representing the SM-CG.

258 So far the first section of the ultimate report has been drafted, proposing an approach for the  
259 evaluation of Best Available Techniques. A questionnaire has been prepared to gather information  
260 on the techniques used or envisaged to be used, with first responses requested in December 2015.  
261 These techniques will then be evaluated by the project team according to the methodology  
262 developed in the first half of 2015.

#### 263 **3.2 Alignment of BAT work with SM-CG**

264 To ensure alignment with previous work of the SM-CG, spreadsheets have been sent to the  
265 Commission's project leader, together with suggested text to try to position the work. It was noted  
266 that while it was valid to evaluate security techniques in terms of what might be most advanced,  
267 final selection of techniques by a MS or industry would depend on the nature of the particular  
268 deployment, industry structure and other factors. There was also the point that security should be  
269 seen as an end-to-end aspect and not restricted to technical security.

270 Another critical area for alignment was in the representation of communications interfaces. Work  
271 was therefore undertaken to use/adapt the M/441 reference model and the work of the SG-GC on  
272 flexibility to support the BAT work, in particular in referring to communications interfaces and the  
273 mapping of use cases.

#### 274 **3.3 Results to date**

275 The questionnaire is being made available via trade associations and other routes, and information  
276 gathered from various market actors. The results of the questionnaire will require careful  
277 evaluation, and a Commission report on the findings will be produced in 2016. The Task Force will  
278 investigate how its Minimum Requirements link to the BATs when these are published.

279

280

281





## 282 **4. Data Protection Impact Assessment template test phase**

### 283 **4.1 Background**

284 The purpose of the DPIA is to provide guidance on how to perform a Data Protection Impact  
285 Assessment (DPIA) to Smart Grid and Smart Metering systems. With EG2, the Task Force worked  
286 on the final version of the DPIA template during 2014 and the application of this template in Smart  
287 Metering Use Cases.

288 The template is being reviewed in the DPIA template test phase in 2015-2016. The testing phase  
289 is envisaged as a means to consider the application and usability of the template. The testing  
290 phase is due to be concluded in the autumn of 2016.

291 David Johnson and Roman Picard have represented SM-CG Task Force in the testing phase.

### 292 **4.2 Work to date**

293 Following its inception in March 2015, the test phase has built up momentum and so far 7  
294 companies (Alliander, EDP Distribuição, ENEL, Endesa, Österreichsenergie, Iberdrola, Enexis) have  
295 actively tested the template by applying the ex-ante impact assessment to real-life use-cases.  
296 Following a first workshop organised in May 2015 with EDP and Alliander presentations, a second  
297 workshop was organised by the Commission in January 2016, with presentations by ENEL,  
298 Iberdrola and Enexis. With ERDF, Eandis and CEZ due to participate in a third workshop on 25th  
299 April, the industry representatives voluntarily signing up to the test phase cover more than one  
300 third of European electricity consumers.

301 The main highlights of the workshops reveal that the testing conducted so far by the industry is  
302 positive in terms of the true complexity of use-cases selected, test team expertise, general  
303 awareness raising on data protection and rigorously running the exercise through all the steps of  
304 the template. However, results are more mitigated as regards Data Protection Authority  
305 involvement and support and general time dedicated to the exercise.

306 A mid-term assessment held in February concluded that the main findings of the test phase so far  
307 focus on streamlining the new General Data Protection Regulation provisions, integrating the Best  
308 Available Techniques in the control section, enhancing the connection between the descriptive and  
309 operational parts and streamlining redundant steps.

310 The changes agreed to during the mid-term assessment conducted by DGs ENER and JRC and  
311 WP29 will be implemented by an editorial team of beta-testers.

312 Based on this feedback, and in light of the General Data Protection Reform and the ENER-JRC led  
313 identification of the Best Available Techniques for smart metering, the template will be fine-tuned  
314 at the end of the test phase, in order to enhance its efficiency and user-friendliness.

315

## 316 **5. Work with ENISA on certification**

### 317 **5.1 Background**

318 In 2014, ENISA, the European Union Agency for Network and Information Security, performed a  
319 study on cyber security certification approaches for smart grid devices, systems and related  
320 organisations. Currently there is no harmonisation; different methods, schemes and different



321 levels of security per country are used. This raises the question how certification, which today is  
322 product-based, would work when a whole system needs to be secure.

### 323 **5.2 System certification**

324 ENISA analysis points out that there are gaps with regard to systems certification, but that taking  
325 a product approach already permits a large spectrum of risks to be addressed. ENISA concluded  
326 that to fill the gaps the EU should solve the following needs:

- 327 • need for a pan-EU accepted definition of security levels for components
- 328 • need for a common set of minimum requirements
- 329 • need for a scheme that enables a pan European approach
- 330 • need for EU based approach to facilitate legislation
- 331 • need for a centralised place for certificate storage and distribution
- 332 • need for an EU body to facilitate public-private interaction and provide guidance scheme  
333 implementation and keep the scheme up to date

334 ENISA recognises the need for a common EU approach and increased mutual recognition of  
335 certificates, to avoid national approaches which today converge to a large extent but not fully. The  
336 European Commission is also keen to see progress in this area. However, because system and  
337 product requirements - and specifically privacy and security requirements - in the EU member  
338 states vary, evaluation of products has to be based on individual merits. An EU approach would  
339 have to be modular and recognise groups of functionalities instead of being holistic.

### 340 **5.3 Smart metering certification**

341 ENISA will be considering a number of sectors for possible certification in the course of 2016, having  
342 regard to the coming Network and Information Security (NIS) Directive, with a view to advising the  
343 European Commission on future action in 2017. ENISA has yet to determine the approach for this work,  
344 which will draw on input from a wide range of stakeholders and look at different assurance techniques  
345 e.g. Common Criteria or IEC 62443.

346 ENISA, in common with SOG-IS (the Senior Officials Group - Information Systems Security), recognise that  
347 smart grids and smart metering are good candidates for security certification. One option for ENISA work  
348 in 2016 would be to associate different risk impact levels in the SGAM model with different conformity  
349 assessment and testing techniques.

### 350 **5.4 General protection profiles for smart meters**

351 A Protection Profile (PP) is a document used as part of the certification process according to  
352 ISO/IEC 15408 and the Common Criteria (CC). As the generic form of a Security Target (ST), it is  
353 typically created by a user or user community and provides an implementation independent  
354 specification of information assurance security requirements. A PP is a combination of threats,  
355 security objectives, assumptions, security functional requirements (SFRs), security assurance  
356 requirements (SARs) and rationales.

357 A PP specifies generic security evaluation criteria to substantiate vendors' claims of a given family  
358 of information system products. Among others, it typically specifies the Evaluation Assurance Level  
359 (EAL), a number 1 to 7, indicating the depth and rigour of the security evaluation, usually in the  
360 form of supporting documentation and testing, that a product meets the security requirements  
361 specified in the PP.



362 **5.5 Future work**

363 The high-level requirements identified in section 2 of this report and described in detail in the  
364 Appendix and in the spreadsheet included as Annex A will be useful in consideration of security  
365 certification and will assist continuing co-operation with ENISA. The minimum requirements can be  
366 used to develop security objectives, which in turn will assist the specification of a suitable security  
367 certification scheme.

368 Further work in this area is planned for 2016, in conjunction with ESMIG. This will be undertaken in  
369 collaboration with ENISA, in order to provide input to their further work in this area.

370

371 **6. Status of the work by technical committees**

372 **6.1 TC 13**

373 The Security and Privacy Task Force of CENELEC TC13 WG02 has completed its work - carried out  
374 in liaison with the DLMS User Association - related to extending the security features in  
375 DLMS/COSEM.

376 The extended security features provide authentication of the communicating entities using a  
377 ciphered challenge-response mechanism (High Level Security authentication), protection of both  
378 DLMS/COSEM application layer messages and COSEM data using symmetric key authenticated  
379 encryption (AES-GCM) and digital signature (ECDSA) that can be applied end-to end between  
380 clients (HES) and servers (meters) as well as between third parties and meters. For key  
381 management symmetric key (AES key wrap) and public key (ECDH) algorithms are available.

382 These results have been brought also to the IEC to be published in new editions (Edition 3) of the  
383 IEC 62056-5-3 DLMS/COSEM Application layer, IEC 62056-6-1 OBIS and IEC 62056-6-2 COSEM  
384 interface classes standards.

385 IEC TC13 has become a TC representative in ACSEC, the IEC Advisory Committee on Information  
386 security and data privacy. The role of the ACSEC is further described in 6.5 below.

387 **6.2 TC 294**

388 In 2015 CEN/TC 294/WG4 worked on a full revision of existing EN13757-3:2013. The new standard draft  
389 contains four new security modes supporting encryption and authentication methods to secure exchange  
390 of smart meter messages. These several security modes reflect different national privacy and security  
391 requirements within the European Union, also ensuring co-existence to avoid interference in the  
392 standard. Nevertheless all security modes provide symmetrical cipher methods (in particular CBC, CCM,  
393 CTR, GCM) based on AES128 algorithm, which allows an accepted protection even in context of battery  
394 operated devices.

395 The new draft standard also provides new protocols for key management and for software update  
396 allowing keys and security methods in a smart metering system to be kept up-to-date.

397 Considering that the published standard consists of about 150 pages and considering that a number of  
398 new sections were added to cover new security modes, CEN/TC 294 agreed to split the existing  
399 EN13757-3:2013 in two new parts:

- 400
- EN 13757-3, Communication systems for meters — Part 3: Application protocols



- 401       • EN 13757-7, Communication systems for meters — Part 7: Transport and security services.

402 CEN/TC 294 decided in November 2015 to release these new drafts of EN13757-series to enquiry stage.  
403 The new prEN13757-3 and prEN13757-7 will be published in first quarter 2016.

404 Also CEN/TC 294/WG4 is assigned to generate a new Technical Report providing additional information to  
405 the requirements determined in EN 13757-2, EN 13757-3 and EN 13757-7, in particular examples for the  
406 implementation, datagram examples with protection by security mechanisms of part 7 and additional  
407 non-normative requirements beyond meter communication itself.

### 408 **6.3 TC 205**

409 In addition to its work on the EN 50491 series, CLC TC205 works on the updating and extension of the EN  
410 50090 Home and Building Electronic Systems communication series. This work is done in close co-  
411 operation with the CLC Partner Organization, KNX.

412 As a new extension to the EN 50090 protocol, KNX is currently finalizing a draft for a new part EN 50090-  
413 3-4 on Data Security, which allows for authentication and encryption of data sent from and to HBES  
414 device functions according AES 128 CCM.

415 The new EN part describes the introduction of an additional secure application layer in the HBES stack.  
416 This allows manufacturers to foresee data points in applications offering authentication and/or  
417 encryption for sending and reception of data. The standard includes also information on tool based  
418 assignment of security keys, specifically the use of the Factory Default Setup Key, in addition to access  
419 control through roles and permissions. In an informative annex the use of CCM is explained, as well as an  
420 example given of a HBES Secure APDU.

### 421 **6.4 Advisory Committee on Security (ACSEC)**

422 ACSEC deals with information security and data privacy matters which are not specific to one single  
423 technical committee of the IEC. It coordinates activities related to information security and data privacy,  
424 and provides advice to the SMB on those subjects.

425

426 The role of ACSEC is in essence:

- 427       • to provide guidance to TC/SCs for implementation of information security and data privacy in a  
428       general perspective and for specific sectors.  
429       • to provide a venue for exchanging information between the IEC and other standards developing  
430       organizations relevant to ACSEC's scope.  
431       • to closely follow research activities and trends in Academia

432 ACSEC guidance to TCs will be formalised through a guide. The structure of this guide has been  
433 agreed and a first draft is currently being prepared.



434

## 435 **7. Completion of the SM-CG security package (use cases, threats,** 436 **requirements)**

### 437 **7.1 Repository spreadsheet**

438 The spreadsheet originally developed in 2014 and subsequently refined is a working document  
439 bringing together in a convenient form the detailed analysis by the Task Force during 2014-2015  
440 of threats and requirements. It now comprises:

- 441 • the 300 or so smart metering infrastructure Privacy & Security requirements assembled in  
442 2014
- 443 • analysis of these requirements according to the following categories:
  - 444 ○ Security Notification
  - 445 ○ Secure Communication
  - 446 ○ Cryptographic Support
  - 447 ○ Access Control
  - 448 ○ Data Protection
  - 449 ○ Self-Protection
  - 450 ○ Security Management
- 451 • assignment of most of these requirements to the minimum requirements identified in 2015  
452 and noted in section 2.6 above
- 453 • a description of each of the minimum requirements, identification in some cases of sub-  
454 requirements, implementation recommendations and suggested approach to evaluation.

### 455 **7.2 Summary of the work of the Task Force**

456 Taken together, the four reports of this Task Force (Parts I – IV) comprise a comprehensive security  
457 package covering the following aspects:

- 458 • development of smart metering security & privacy use cases and mapping to the Smart Grids  
459 Architecture Model (SGAM)
- 460 • consideration of smart meter risks and risk impact, within the context of the smart grid threat  
461 landscape and smart grid security assessment
- 462 • identification of specific threats applicable to the AMI and suggested controls
- 463 • gathering of a repository of privacy and security requirements
- 464 • application of the European Data Protection Impact Assessment template to smart metering
- 465 • development of high level minimum requirements and implementation recommendations and  
466 evaluation. These in turn feed into the current Commission initiative on Best Available  
467 Techniques.

468 The reports also present the progress of the work by Technical Committees on security and privacy as the  
469 work has evolved over the past three years.

470

471



## 472 **8. Recommendations for further work on Privacy & Security in 2016**

### 473 **8.1 General work of the Task Force**

474 As smart meters are deployed, there will be an increasing focus on security and privacy issues  
475 associated with the AMI and AMI communications. The SM P&S Task Force will continue to act as  
476 a focal point for addressing and responding to concerns in this area. It is suggested that the  
477 CCMC (Monica Ibido) should serve as the initial contact point for reporting security issues that  
478 arise in the field which concern standardisation. This arrangement will be subject to evaluation in  
479 2016 to decide if it should be continued, improved or cancelled.

### 480 **8.2 Requirements repository & the minimum security requirements for the AMI**

481 The requirements repository will be extended as necessary to reflect new requirements identified  
482 in deployments across Europe.

483 The Task Force intends to produce a stand-alone report with detailed definitions of the minimum  
484 requirements, including sub-requirements, implementation guidelines and evaluation guidelines in  
485 the first half of 2016.

486 At the same time, the minimum security requirements for the smart metering infrastructure will be  
487 kept under review, related to the repository and major threats perceived and latest experiences.

488 Work to date has focused on technical security. Further work will be undertaken in 2016 to  
489 consider organisational security requirements.

### 490 **8.3 Smart Metering security certification**

491 As noted previously, the minimum requirements identified in section 2 and described in detail in  
492 the Appendix and accompanying spreadsheet (Annex A) can readily be used to derive a set of  
493 infrastructure security objectives.

494 It is therefore proposed that the SM-CG P&S Task Force, in conjunction with ESMIG, works with  
495 ENISA, exploring how to leverage this work for defining a minimum set of security objectives in a  
496 Protection Profile, enabling accredited security testing labs at the European level to conduct  
497 security evaluations. This work will be taken forward in 2016, against the background of the  
498 proposal from ENISA for a pan-European entity overseeing Smart Grid certification, the generation  
499 of protection profiles and the ratification of national schemes.

500 The ultimate objective is to ensure that smart meters put onto the network incorporate minimum  
501 'security mitigations by design' against major identified threat which can be independently verified  
502 and certified at a national level.

### 503 **8.4 Privacy**

504 Further work on privacy will be undertaken following the completion of the DPIA test phase in October  
505 2016.

506

507



508 **Appendix**

509

510 **Summary of smart meter minimum requirements ( & sub-requirements) related to infrastructure**  
511 **security**

512 **A All AMI components SHALL provide a log of security events**

- 513 A1 Secure access to the log
- 514 A2 Provide memory for a minimum number of entries. Mechanisms shall exist in  
515 order to prevent filling up the (FIFO) logs
- 516 A3 Every entry SHALL have a timestamp and sequence number
- 517 A4 Every entry SHALL identify the source of the security event
- 518 A5 Critical events SHALL trigger alarms
- 519 A6 Each log entry SHALL be protected against modification

520

521 **B All data exchanges SHALL take place in a (end-to-end) secure manner**

- 522 B1 All data exchanges SHALL be cryptographically protected and optionally also  
523 physically protected. Since Risk Analysis may indicate different levels of protection  
524 are appropriate, exceptions to this encryption requirement MAY be possible for  
525 certain data (e.g. the meter serial number)
- 526 B2 Different levels of protection MAY be provided, depending on the type of the data
- 527 B3 Security SHALL be implemented independently of the communication protocol.
- 528 B4 The contextual validity of information exchanged SHALL be checked

529

530 **C Availability of the system (AMI components and communication network) SHALL be sufficient  
531 to perform the Use Cases the system has been designed for**

- 532 C1 The availability of the system SHALL be monitored
- 533 C2 The system and its components SHALL start-up and recover from failures in a  
534 defined and secure way
- 535 C3 The system SHALL be designed in such a way that If communication failures occur  
536 they result in only minimal effects on the system availability
- 537 C4 In case of failure, system components SHOULD not compromise their own security  
538 or that of other components of the AMI

539

540 **D Crypto mechanism and key management SHALL be documented and be compliant with  
541 recognized / proven and approved open standards**

- 542 D1 The description of the crypto mechanisms and key management SHALL be  
543 publically available (based on open standards).
- 544 D2 Documentation SHALL include all implemented features, in particular:  
545 - Cryptographic algorithms  
546 - Key and signature length  
547 - Client/server authentication  
548 - Specification of entropy  
549 - Cryptographic Random Number Generation  
550 - Storage of keys

551

552 **E Every AMI component SHALL check the authorisation of any entity requesting access to it and  
553 grant or deny access based on the result of that check**

- 554 E1 Every data point and function SHALL have defined access rights



- 555 E2 Every entity SHALL be uniquely identifiable
- 556 E3 Access SHALL be temporarily denied after a specified number of unsuccessful
- 557 attempts
- 558 E4 Access rights SHALL expire after a pre-defined time
- 559
- 560 **F Data at rest SHALL be protected in all system components**
- 561 F1 Different levels of protection SHALL be provided, depending on the category of the
- 562 data. Categories include:
- 563 - Metrologically certified data (e.g. consumption/generation measurements
- 564 - Credentials
- 565 - Configuration
- 566 - Firmware
- 567 F2 Obsolete data SHALL be permanently deleted
- 568 F3 Modifications of data in specific categories SHALL be identified and logged,
- 569 including initiator details
- 570
- 571 **G AMI components SHALL be upgradable to incorporate new (security) functionalities**
- 572 G1 Security functionality in AMI components SHALL be updatable (bug fixes) and
- 573 upgradable (additional functionalities)
- 574 G2 AMI components SHALL allow spare capacity (memory and CPU power) for updates
- 575 and upgrades
- 576 G3 Integrity and authenticity of update images SHALL be verified before they are
- 577 applied or activated
- 578
- 579 **H Functionalities in AMI components SHOULD be limited to the intended operational Use Cases**
- 580 **and SHALL not be able to compromise security functions**
- 581 H1 Interfaces that are not used SHALL be disabled
- 582 H2 Disabled functions of AMI components SHALL not compromise security functions
- 583
- 584 **I AMI components and the communications network SHALL be adequately protected against**
- 585 **external disturbances and/or attacks and SHALL demonstrate resilience against attacks**
- 586
- 587





588 **References**

589 SM-CG

- 590 – SM-CG Privacy & Security Task Force report Part I : ‘Smart Meters Co-ordination Group
- 591 Privacy and Security approach – part I’ - SM-CG Sec0064\_DC (2012, updated July 2013)
- 592 – SM-CG Privacy & Security Task Force report Part II: ‘Smart Meters Co-ordination Group 2
- 593 Privacy and Security approach – part II’ - SM-CG Sec0073\_DC (2013)
- 594 – SM-CG Privacy & Security Task Force report Part III : ‘Smart Meters Co-ordination Group
- 595 Privacy and Security approach – part III’ - SM-CG Sec0084\_DC (2014, amended June 2015)
- 596 – SM-CG Privacy & Security requirements repository – SM-CG Sec0084\_DC\_Annex2 (2014)

597 NIST

- 598 – NISTIR 7628 Guidelines for Smart Grid Cybersecurity vol. 1

599

600 Common Criteria

- 601 – Common Criteria (CC) for Information Technology Security Evaluation in the security Part 2:
- 602 Security functional components September 2012 Version 3.1.

603

604 SM-CG Task Force on Privacy and Security / ESMIG

- 605 – Minimum security requirements for AMI components - European level requirements for Smart
- 606 Metering – July 2016